

# *An Exploration in the Theory of Optimum Income Taxation*

J. A. Mirrlees, 1971

## Objectives and Results

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- Characterize the optimal income tax schedule when individual productivities are not observed by the planner
- Is there a theoretical basis for progressive or regressive marginal taxes?
- Evaluate optimal trade-off of labor incentives and consumption insurance through use of a non-linear tax schedule

### Results

- Optimal marginal tax rate is between 0 and 1.
- Tax schedule is sensitive to distribution of skills and preference specification

## Environment

**Demographics** Static economy with a continuum of consumers, indexed by their labor productivity,  $n$ .

**Preferences**  $u(x, y)$  where  $x$  is consumption and  $y$  is labor supplied. Assume  $u$  is cont. diff. with  $u_1 > 0$ ,  $u_2 < 0$ ,  $u$  strictly concave.

**Individual Productivities**  $n \sim F$ , with  $f(n) = F'(n)$ . An agent who provides labor,  $y$ , produces output  $z = ny$

**Government** Chooses a tax schedule such that an agent who produces  $z$  is left with  $c(z) = c(ny)$  to consume after tax. Restrict  $c$  to be upper semi-continuous.

**Timing** Government announces function  $c(z)$  to which it can commit, then agent observes  $n$  and choose  $y$

## Consumer Problem

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(CP): Choose  $(x_n, y_n)$  to maximize  $u(x, y)$  subject to  $x \leq c(ny)$

$$u_1 n c'(ny) = -u_2 \quad (1)$$

Let  $u_n = u(x_n, y_n)$  be indirect utility as a function of  $n$ . Then (1) gives:

$$\frac{du_n}{dn} = u_1 y_n c'(ny_n) \quad (2)$$

$$= -\frac{y_n u_2}{n} \quad (3)$$

## Consumer Problem (cont'd)

**Proposition 1** There exists a number  $n_0 \geq 0$  such that  $y_n = 0$  if  $n \leq n_0$  and  $y_n > 0$  if  $n > n_0$

**Proof** Let  $m < n$  and  $y_m > 0$ . Then

$$u[c(my_m), y_m] < u\left[c\left(n\frac{m}{n}y_m\right), \frac{m}{n}y_m\right] \leq u_n$$

So  $y_m = 0$  if  $y_n = 0$ .

**Proposition 2** Any function of  $n$ ,  $(x_n, y_n)$  that solves (CP) for some USC function,  $c(z)$ , also solves (CP) for a non-decreasing USC function,  $\tilde{c}(z)$  [define  $\tilde{c}(z) = \sup_{z' \leq z} c(z')$ ]  
→ marginal tax rate need not be greater than 100%

## Government Problem

Government chooses a function,  $c(z)$  to maximise

$$W = \int_n G(u_n) f(n) dn \quad (4)$$

subject to

$$\int_n x_n f(n) dn \leq H \left( \int_n n y_n f(n) dn \right) \quad (5)$$

$$\frac{du_n}{dn} = -\frac{y_n u_2}{n} \quad (6)$$

$$u_n = u(x_n, y_n) \quad (7)$$

Take  $u_n$  as state,  $y_n$  as control and use Pontryagin Maximum Principle. What functions,  $y_n$ , are admissible and ensure there exists  $c(z)$  such that (CP) is satisfied?

## A Useful Theorem

**Assumption B**  $V(x, y) = -\frac{yu_2}{u_1}$  is increasing in  $y$  for all  $x$

**Theorem 1** Under Assumption B,  $z_n = ny_n$  maximizes utility for every  $n$  under some consumption function,  $c(z)$ , *iff*

1.  $z_n$  is a non decreasing function for  $n > 0$
  2.  $0 \leq z_n < n$  for all  $n > 0$
- Intuition: FOC from (CP) can be written as

$$u_1 n c'(ny) = -u_2 \quad (8)$$

$$n y c'(ny) = -\frac{y u_2}{u_1} \quad (9)$$

choose  $c(z)$  so that  $c'(z)$  provides correct wedge in MRS

- Implication: We know which functions,  $y_n$ , in Govt problem are implementable

## Marginal Tax Rates

Define the marginal tax rate,  $\theta$ , by

$$\theta = \frac{d}{d(wz)} [wz - c(z)] \quad (10)$$

So

$$w\theta = \frac{d}{dz} [wz - c(z)] = w + \frac{u_2}{nu_1} \quad (11)$$

$$= \frac{\psi_y}{n^2 f(n)} \int_n^\infty \frac{1 - \lambda G' u_1}{u_1} T_{nm} f(m) dm \geq 0 \quad (12)$$

**Proposition 3** Under Assumption B, the tax function,  $wz - c(z)$  is non-decreasing function of  $z$

**Implication** Marginal tax rates lies in  $[0, 1]$



## Additive Utility

- Let  $u_{12} = 0$ . Then  $V(x, y)$  is increasing  $y$ .
- Let  $\psi_y = -\frac{\partial}{\partial y} y u_2(x, y)$ . Can be roughly interpreted as the increase in the cost of providing the correct incentives as productivity increases.
- Let  $v = \left( w + \frac{u_2}{n u_1} \right) / \psi_y$
- The solution to the planning problem - 2 D.E's:

$$\frac{dv}{dn} = -\frac{v}{n} \left( 2 + \frac{n f'}{f} \right) - \frac{1}{n^2 u_1} + \frac{\lambda G'}{n^2} \quad (13)$$

$$\frac{du}{dn} = -\frac{y u_2}{n} \quad (14)$$

subject to boundary conditions on  $v_{n_0}$  and  $v_\infty$

## Additive Utility (cont'd)

- Recall from Theorem 1 that we required  $\frac{dz}{dn} \geq 0$  to guarantee implementability - needs to be verified ex-post
- Mirrlees provides an algorithm to compute solution

### An Example from Mirrlees

- $u(x, y) = \log x + \log(1 - y)$ ,  $G(u) = u$
- $n \sim \text{lognormal}(-1, \sigma^2)$
- $\sigma = 0.39, 1$

TABLE I

(Case 1)

$\alpha = 1, \beta = 0, \sigma = 0.39, \text{mean } n = 0.40, X/Z = 0.93.$

Full optimum for  $X = Z - 0.013: x^0 = 0.19, F(x^0) = 0.045.$

Partial optimum (income-tax):  $x_0 = 0.03, n_0 = 0.04, F(n_0) = 0.000.$

$F(n)$	$x$	$y$	$x(1-y)$	$z$	full optimum $x$
0	0.03	0	0.03	0	0.19
0.10	0.10	0.42	0.05	0.09	0.19
0.50	0.16	0.45	0.08	0.17	0.19
0.90	0.25	0.48	0.13	0.29	0.19
0.99	0.38	0.49	0.19	0.45	0.19
Population average	0.17			0.18	0.19

TABLE II

Same case as Table I.

$z$	$x$	Average tax rate per cent	Marginal tax rate per cent
0	0.03		23
0.05	0.07	-34	26
0.10	0.10	-5	24
0.20	0.18	9	21
0.30	0.26	13	19
0.40	0.34	14	18
0.50	0.43	15	16

## Another Example

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- $u(x, y) = \frac{x^{1-\gamma}}{1-\gamma} - \psi \frac{y^{1+\sigma}}{1+\sigma}$
- $n \sim \text{lognormal}(-\frac{1}{2}\nu^2, \nu^2)$

$\gamma$	1.5
$\sigma$	2.5
$\nu^2$	0.05

- Quantitative results are sensitive to functional form and parametrization

# Another Example - Results

